MEETING MINUTES
APPROVED 7/23/2026

REGULAR MEETING: July 9, 2026

LOCATION: Meeting conducted electronically and in person with Board Members and designated staff, assembled at 6900 Atmore Drive, Richmond, Virginia.

PRESIDING: The Honorable Shannon Dion, Chair

BOARD MEMBERS PRESENT:
Shannon Dion, Chair
Dr. Kecia Brothers Hayes, Vice Chairman
Tyrone Nelson, Board Member
Valerie Boykin, Board Member
Bishop Kevin White, Board Member

BOARD STAFF PRESENT:
Tina Bowen, Chief Parole Examiner
Colleen Maxwell, Executive Director
Rayelle Jackson-Sutton, Policy Analyst

DOC STAFF PRESENT: Vanessa Carter-West, Video Coordinator

GUESTS PRESENT (via teleconference):
James Clark
Marvin Serrano
James Johnson
Richard Salander
Denrick Brown
Carl Brooks

CALL TO ORDER

Chair Dion called the meeting to order at 10:02 AM

ESTABLISHMENT OF MAJORITY

Chair Dion determined that all members of the Board were present.

APPROVAL OF THE AGENDA

The agenda was approved as written.

APPROVAL OF THE MINUTES

Upon a motion by Dr. Brothers Hayes, which was seconded by Mr. Nelson, the minutes of the June 25, 2026 meeting were approved as written.

UNFINISHED BUSINESS
PAROLE CONSIDERATION OF JAMES CLARK, 1142801

Chair Dion shared that at the January 14, 2026 meeting, Mr. Clark's case was left without a decision by the prior Parole Board. Therefore, the current Board considered his case.

Mr. Clark was considered for discretionary parole and geriatric conditional release.

Victim testimony was provided by three family members of the victim.

Mr. Clark made a statement to the Board. He then responded to questions from the Board with the assistance of his counselor, who shared the questions with him.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

> **Board Member White – Not Grant**, based on lack of genuine responsibility and persistent denial, lack of community support, and lack of family member support.
>
> **Board Member Boykin – Not Grant**, as Mr. Clark has not completed victim impact classes and needs additional community support. She would like to see him complete victim impact.
>
> **Board Member Nelson – Not Grant**, would like to see him complete victim impact.
>
> **Vice Chair Brothers Hayes – Not Grant**, based on a lack of genuine responsibility and persistent denial, no insight into the offense, a lack of acknowledgement of the victims, and the need for further progress. She recommended a refresher in Thinking for a Change and completion of victim impact.
>
> **Chair Dion – Not Grant**, due to a lack of remorse and a lack of community support. She also recommended a refresher in Thinking for a Change and completion of victim impact.

Final votes: 0 grant and 5 not grant.

Chair Dion called for a recess to allow DOC to connect the Board with the next offender's facility. Upon reconvening the meeting, all members certified that no public business was discussed during the recess.

NEW BUSINESS - PAROLE CONSIDERATIONS

Chair Dion explained that after consultation with legal counsel, the Board determined that prior partial votes made by the previous members of the Parole Board will not be considered. As a result, those cases will be reviewed and decided by the presiding Board.

Marvin Serrano, 1174181

Mr. Serrano was considered for discretionary parole under the newly enacted Juvenile Offender Criteria and Procedures.

Victim input – there were two victims in this case. The Board's victim services team indicated that after an exhaustive search no updated contact information for either the surviving victim or family of the deceased victim could be located. The last contact was in 2023. At that time the brother of one of the victims opposed parole.

Mr. Serrano shared a statement with the Board.

Chair Dion stated that the Board gave substantial weight to the factors identified in Virginia Code Section 53.1-154.2. The Board also gave substantial mitigating weight to the applicable statutory factors.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

> **Board Member White – Grant**, based on Mr. Serrano's age at the time of the offense, demonstrated rehabilitation, remaining infraction free for at least the last 24 months, a stable release plan, successful participation in correctional and vocational programs, sustained commitment to growth and lawful conduct, emotional and behavioral stability, strong work-assignment performance, and vocational achievements (HVAC certification).
>
> **Board Member Boykin – Grant**, based on Mr. Serrano's age at the time of the offense, excellent institutional adjustment, no current victim opposition, release is compatible with public safety, low risk assessment score, stable release plan, sustained commitment to growth and lawful conduct, and improved coping and decision-making skills.
>
> **Board Member Nelson – Grant**, based on age at the time of the offense, excellent institutional adjustment, infraction for at least last 24 months, successful participation in correctional and vocational programs, clear acceptance of responsibility, stable family relationships supporting reintegration, and the time served aligns with sentencing goals.

Vice Chair Brothers Hayes – Grant, based on age at the time of the offense, stable release plan, successful participation in correctional and vocational programs, sustained commitment to growth and lawful conduct, positive institutional leadership roles, conflict resolution and prosocial conduct, emotional and behavioral stability, vocational achievements improving employability. Vice Chair Brothers Hayes also acknowledged the mitigating weight of peer pressure and childhood trauma.

Chair Dion – Grant, based on Mr. Serrano remaining infraction free since 2017, a stable release plan, successful participation in correctional and vocational programs, clear acceptance of responsibility, insight into the causes into causes of criminal behavior, sustained commitment to growth and lawful conduct, positive institutional leadership roles, consistent adherence to rules, and community support for reentry.

Final votes: 5 grant and 0 not grant.

Chair Dion called for a recess to allow DOC to connect the Board with the next offender's facility. Upon reconvening the meeting, all members certified that no public business was discussed during the recess.

Richard Salander, 1414409

Mr. Salander was considered for geriatric conditional release parole.

Victim input – no victims were involved in the case.

Mr. Salander shared a statement with the Board.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

Board Member White – Grant, based on Mr. Salander's excellent institutional adjustment, he's been infraction free throughout his incarceration, release is compatible with public safety, low risk assessment score, significant community support, and a stable release plan.

Board Member Boykin – Grant, based on demonstrated rehabilitation, excellent intuitional adjustment, infraction free throughout his incarceration, release is compatible with public safety, low risk assessment score, significant community support, stable release plan, sustained emotional and behavioral stability, and stable family relationships supporting reintegration. Ms. Boykin requested conditions that Mr. Salander take a victim impact class and Thinking for a Change.

Board Member Nelson – Grant, based on excellent institutional adjustment, he's been infraction free throughout his incarceration, no previous felony convictions, no victim opposition, low risk assessment score, significant community support, a stable release plan, insight into the causes of criminal behavior, realistic and structured reentry plan, and stable family relationships supporting reintegration.

Vice Chair Brothers Hayes – Grant, based on excellent institutional adjustment, he's been infraction free for at least the last 24 months, low risk assessment score, clear acceptance of responsibility, sustained commitment to growth and lawful conduct, emotional and behavioral stability, and improved coping and decision-making skills. She requested a condition that Mr. Salander's internet access be limited and that he report regularly to the Probation and Parole District.

Chair Dion – Grant, based on demonstrated rehabilitation, clear acceptance of responsibility for the offense, and insight into causes of criminal behavior. She also requested that he finish victim impact and receive a refresher in Thinking for a Change.

Final votes: 5 grant and 0 not grant.

Chair Dion called for a recess to allow DOC to bring the next parole candidate into the visitation room. Upon reconvening the meeting, all members certified that no public business was discussed during the recess.

James Johnson, 1130214

Mr. Johnson was considered for both discretionary parole and geriatric conditional release.

Victim input – after exhaustive efforts, the Board's victim services team were unable to locate any family members of the victim.

Mr. Johnson shared a statement with the Board.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

Board Member White – Grant, based on demonstrated rehabilitation, excellent institutional adjustment, remaining infraction free for at least the last 24 months, no history of substance abuse, no victim opposition, significant community support, a stable release plan, successful participation in correctional and vocational programs, and Board Member White concluded that Mr. Johnson has served enough time.

Board Member Boykin – Grant, based on excellent intuitional adjustment, infraction free for at least the last 24 months, significant community support, a stable release plan, improved coping and decision-making skills, strong work assignment performance, and Board Member Boykin concluded that Mr. Johnson has served enough time.

Board Member Nelson – Grant, based on demonstrated rehabilitation, excellent institutional adjustment, remaining infraction free for at least the last 24 months, no history of substance abuse, no victim opposition, significant community support, a stable release plan, successful participation in correctional and vocational programs, and Board Member Nelson concluded that Mr. Johnson has served enough time.

Vice Chair Brothers Hayes – Grant, based on demonstrated rehabilitation, excellent institutional adjustment, remaining infraction free for at least the last 24 months, no history of substance abuse, no victim opposition, a stable release plan, clear insight into causes of criminal behavior, completion of treatment with demonstrated skills, and stable family relationships supporting reintegration. Vice Chair Brothers Hayes also noted that there was no objection from the Commonwealth's Attorney.

Chair Dion – Grant, based on all the reasons previously stated.

Final votes: 5 grant and 0 not grant.

Chair Dion called for a recess to allow DOC to connect the Board with the next offender's facility. Upon reconvening the meeting, all members certified that no public business was discussed during the recess.

Denrick Brown, 1131268

Mr. Brown was considered for both discretionary parole and geriatric conditional release.

Victim input – after exhaustive efforts, the Board's victim services team were unable to locate any of the victims.

Mr. Brown shared a statement with the Board.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

Board Member White – Grant, based on demonstrated rehabilitation, a medical condition, no victim opposition, low risk assessment score, stable release plan, clear acceptance of responsibility, and improved coping and decision-making skills.

Board Member Boykin – Grant, based on demonstrated rehabilitation, release is compatible with public safety, low risk assessment score, stable release plan, and Ms. Boykin concluded that Mr. Brown has served enough time.

Board Member Nelson – Grant, based on demonstrated rehabilitation, a medical condition, no victim opposition, low risk assessment score, stable release plan, clear acceptance of responsibility, and emotional and behavioral stability.

Vice Chair Brothers Hayes – Grant, based on demonstrated rehabilitation, excellent institutional adjustment, remaining infraction free for at least the last 24 months, low risk assessment score, completion of treatment with demonstrated skills, realistic and structured reentry plan, and stable family relationships supporting reintegration. Vice Chair Brothers Hayes requested that appropriate referrals be verified and in place, such as Medicaid and SSI. She also requested intensive supervision.

> **Chair Dion – Grant**, as she concluded that Mr. Brown has served enough time, as well as all the reasons previously stated by her fellow Board members.

Final votes: 5 grant and 0 not grant.

Chair Dion called for a recess to allow DOC to connect the Board with the next offender's facility. Upon reconvening the meeting, all members certified that no public business was discussed during the recess.

Carl Brooks, 1073597

Mr. Brooks was considered for both discretionary parole and geriatric conditional release.

Victim input – the Board's Victim Services Team reported that the only living relative in this case requested no contact from the Parole Board. The Board honored that request.

Mr. Brooks shared a statement with the Board.

Chair Dion then called upon each member to give their vote and reason(s) for their vote.

> **Board Member White – Grant**, based on age at the time of the offense, demonstrated rehabilitation, excellent institutional adjustment, significant community support, stable release plan, clear acceptance of responsibility, and improved coping and decision-making skills.
>
> **Board Member Boykin – Grant**, based excellent institutional adjustment, infraction free since 2002, stable release plan, low risk assessment score, stable release plan, and Ms. Boykin concluded that Mr. Brooks, after serving 42 years, has served enough time.
>
> **Board Member Nelson – Grant**, based on age at the time of the offense, demonstrated rehabilitation, infraction free for over 20 years, no victim opposition, stable release plan, successful participation in correctional and vocational programs, and Pastor Nelson concluded that Mr. Brooks has served enough time.
>
> **Vice Chair Brothers Hayes – Grant**, based on age at the time of the offense, demonstrated rehabilitation, excellent institutional adjustment, significant community support, stable release plan, and stable family relationships supporting reintegration.
>
> **Chair Dion – Grant**, based on significant community support and stable family relationships supporting reintegration.

Final votes: 5 grant and 0 not grant.

ADJOURNMENT

Upon a motion made by Pastor Nelson, seconded by Bishop White, the meeting was adjourned at approximately 12 Noon.