# **VADOC** Demographics

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Parole Reform Commission July 20, 2015

# Background/Definitions

- Parole Eligible (PE) vs. Truth-in-Sentencing (TIS)
  - On January 1, 1995 Parole was abolished in Virginia
  - Parole
    - Offenders with felonies committed prior to 1/1/1995 are eligible for Parole
      - Felons with accompanying misdemeanors committed prior to 2008 who received at least 12 months for their misdemeanors are also eligible for Parole regardless of when their felonies were committed
      - Felons with accompanying misdemeanors committed after 2008 are not eligible for Parole
    - As of June 30, 2015, 11% of the SR Population were serving one or more PE sentences (4,281 offenders)
    - Offenders released to parole are supervised by DOC Probation & Parole
  - Truth-in-Sentencing
    - Offenders sentenced for offenses committed on/after 1/1/1995 must serve at least 85% of their sentences
    - As of June 30, 2015, 89% of the SR Population were serving only TIS sentences (33,457 offenders)
    - Most TIS SR Releases are released to probation and are supervised by DOC Probation & Parole

### • State Responsible (SR) vs. Local Responsible (LR)

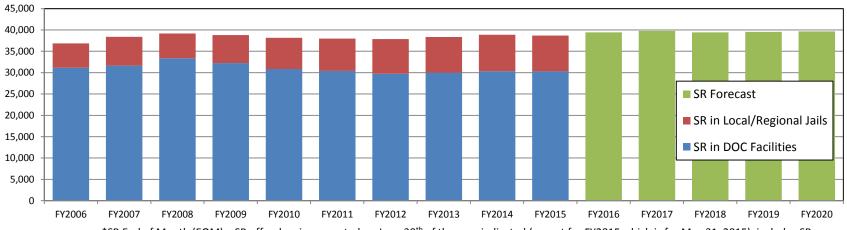
- SR includes TIS felons sentenced to one year or more and PE felons sentenced to two years or more
- LR includes all other incarcerated offenders
- SR End-of-Month (EOM) vs. SR Confined
  - SR EOM = Snapshot of incarcerated offenders on the last day of a month
    - SR in DOC Facilities from VirginiaCORIS Facility Population Summary Report
    - SR in Local/Regional Jails from State Compensation Board data
    - Official measure used for SPS Forecast
  - SR Confined = Snapshot of incarcerated SR offenders extracted semi-monthly from VirginiaCORIS
    - Contains offense and sentence information not available in SCB data
    - Lags behind SREOM figures because jails know about offenders (and their SR status) before they are entered into VirginiaCORIS

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# **Total State Responsible Population**

## Total SR End of Month Population\* FY2006 – FY2020

- Total SR EOM Population = 38,701 (as of 5/31/15)
  - 30,287 (78%) in DOC Facilities
  - 8,414 (22%) in Local/Regional Jails
- Since the end of FY2006, Total SR EOM has increased by 1,850 (+5%)
  - SR in DOC Facilities has decreased by 851 (-3%)
  - SR in Local/Regional Jails has increased by 2,701 (+47%)
- Forecasted to reach 39,666 (+965, +2.5%) by the end of FY2020



**SR EOM Population** 

\*SR End of Month (EOM) = SR offenders incarcerated on June 30<sup>th</sup> of the year indicated (except for FY2015 which is for May 31, 2015); includes SR offenders in DOC Facilities (FY2006-FY2009 data from DOC legacy OBSCIS Inmate Population & Movement Report; FY2010-FY2015 data from DOC VirginiaCORIS Facility Population Summary Report) and SR offenders in local/regional jails from State Compensation Board LIDS data (rebuilt as of June 11, 2015); SR Forecast from SPS Offender Population Forecast Report FY2015-FY2020

VADOC Demographics Parole Reform Commission July 20, 2015

# Total SR Confined Population\*

**Offender Demographics** 

### • TIS Offenders (n=33,457)

- 91% Male
- 57% Black
- Average Age = 37.2
  - Under 30 = 29%
  - 50 & Older = 16%

### Currently PE Offenders\*\* (n=2,897)

- 98% Male
- 65% Black
- Average Age = 51.7
  - Under 30 = 3%
  - 50 & Older = 60%

### • Future PE Offenders\*\*\* (n=1,384)

- 98% Male
- 67% Black
- Average Age = 46.7
  - Under 30 = 3%
  - 50 & Older = 37%

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date

\*\*PE Offenders whose Discretionary Parole Eligibility Date (DPED) was on/before June 30, 2015; includes 62 Indeterminate Youthful Offenders sentenced under §19.2-311 of the Code of Virginia who are immediately PE at time of sentencing

<sup>\*\*\*</sup>PE Offenders whose DPED is after June 30, 2015 SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Total SR Confined Population\* Offender Demographics

	<b>Truth-In-Sentencing</b> (n=33,457)	Currently Parole Eligible (on/before 6/30/15) (n=2,897)	Future Parole Eligible (after 6/30/15) (n=1,384)
Gender			
Male	91%	98%	98%
Female	9%	2%	2%
Race			
Black	57%	65%	67%
White	42%	33%	32%
Other	<1%	1%	<1%
Ethnicity			
Hispanic	3%	<1%	<1%
Non-Hispanic	97%	99%	99%
Current Age (as of 6/30/15)			
Under 30	29%	3%	3%
30 - 39	34%	4%	18%
40 - 49	21%	33%	42%
50 or Older	16%	60%	37%
Average Age	37.2	51.7	46.7

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

## **Total SR Confined Population\***

**Offense & Sentence History** 

#### TIS Offenders (n=33,457) ٠

- 55% have Violent DOC Crime Type\*\*
- 69% are Violent by §17.1-805\*\*\*
- 58% are serving their first term of SR incarceration
- 4% are serving Single Life, Multiple Life or Three Time Loser Sentences

#### Currently PE Offenders (n=2,897) ٠

- 93% have Violent DOC Crime Type
- 96% are Violent by §17.1-805
- 84% are serving their first term of SR incarceration
- 38% are serving Single Life, Multiple Life or Three Time Loser Sentences

#### Future PE Offenders (n=1,384) ۲

- 81% have Violent DOC Crime Type
- 92% are Violent by §17.1-805
- 50% are serving their first term of SR incarceration
- 10% are serving Single Life, Multiple Life or Three Time Loser Sentences

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date

\*\*Crime Type of an offender's Most Serious Offense (MSO) for his current term of SR incarceration; based on SAF Unit offense hierarchy used for forecast purposes

\*\*\*Indicates if an offender has one or more convictions in his VADOC sentence history for an offense that is considered violent under §17.1-805 of the Code of Virginia making the offender subject to sentence length enhancements of 125%, 300% or 500% on the Virginia Criminal Sentencing Commission (VCSC) Sentencing Guidelines; the Violent by §17.1-805 indicator differs from Current DOC Crime Type in the following ways: 1) Violent by §17.1-805 looks at an offender's entire criminal history while Current DOC Crime Type only looks at the offenses for an offender's current term of SR incarceration; and 2) Violent by §17.1-805 considers most burglary offenses to be Violent while Current DOC Crime Type counts burglaries as a Property offense SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

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# **Total SR Confined Population\***

### **Offense & Sentence History**

			Future Develo Elisible
	Twith In Contouring	Currently Parole Eligible	Future Parole Eligible
	Truth-In-Sentencing	(on/before 6/30/15)	(after 6/30/15)
	(n=33,457)	(n=2,897)	(n=1,384)
Current DOC Crime Type**			
Violent	55%	93%	81%
Property/Public Order	28%	6%	15%
Drugs	17%	2%	4%
Violent by §17.1-805***			
Violent	69%	96%	92%
Non-Violent	31%	4%	8%
Prior SR Incarcerations			
Zero Prior SR Incarcerations	58%	84%	50%
One Prior SR Incarceration	22%	13%	30%
Two Prior SR Incarcerations	11%	3%	13%
Three or More Prior SR Incarcerations	9%	<1%	7%
Sentence Type			
Regular/Calculated Sentence	96%	59%	90%
Indeterminate Sentence	n/a	2%	n/a
Single Life Sentence	2%	27%	2%
Multiple Life Sentences	1%	11%	5%
Three Time Loser Sentence	<1%	<1%	3%
Death Sentence	<1%	0%	0%

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date

\*\*Crime Type of an offender's Most Serious Offense (MSO) for his current term of SR incarceration; based on SAF Unit offense hierarchy used for forecast purposes \*\*\*Indicates if an offender has one or more convictions in his VADOC sentence history for an offense that is considered violent under §17.1-805 of the Code of Virginia making the offender subject to sentence length enhancements of 125%, 300% or 500% on the Virginia Criminal Sentencing Commission (VCSC) Sentencing Guidelines; the Violent by §17.1-805 indicator differs from Current DOC Crime Type in the following ways: 1) Violent by §17.1-805 looks at an offender's entire criminal history while Current DOC Crime Type only looks at the offenses for an offender's current term of SR incarceration; and 2) Violent by §17.1-805 considers most burglary offenses to be Violent while Current DOC Crime Type counts burglaries as a Property offense

## Total SR Confined Population\* Offender Security Level

- Almost one-half (47%) of the Total SR Confined Population are at Minimum or Moderate security levels
- Fewer than 7% are at Maximum or Restricted Housing security levels

Offender Security Level	<b>TIS</b> (n=33,457)	<b>Current PE</b> (n=2,897)	<b>Future PE</b> (n=1,384)
	(11-55,457)	(11-2,097)	(11-1,504)
1 - Minimum	17%	4%	8%
2 - Moderate	32%	33%	34%
3 - Medium	20%	46%	30%
4 - Close	10%	9%	17%
5 - Maximum	6%	4%	9%
S - Restricted Housing	<1%	2%	2%
D - Hearing Impaired	<1%	<1%	<1%
P - Protective Custody	<1%	1%	<1%
T - Transition	<1%	<1%	0%
X - Death Row	<1%	0%	0%
U - Unassigned**	15%	<1%	<1%

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date

\*\*91% of the offenders with the "U – Unassigned" security level (4,546 of 5,009) have not yet entered a DOC facility, and their security level has not yet been determined

SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Total SR Confined Population\* Bed Type

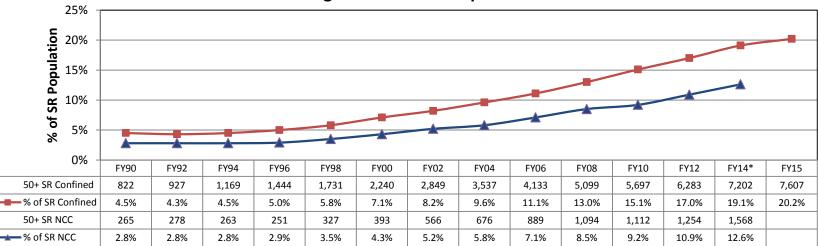
- Almost three-quarters (72%) of the Total SR Confined Population are in a General Population bed
- Three percent are in a Restricted Housing bed

Bed Type	<b>TIS</b> (n=33,457)	<b>Current PE</b> (n=2,897)	<b>Future PE</b> (n=1,384)
Restricted Housing	3%	3%	5%
General Population	70%	88%	89%
Medical	<1%	2%	1%
Reception Center	3%	<1%	<1%
Mental Health	<1%	3%	1%
Death Row	<1%	0%	0%
Parole Violator	<1%	0%	<1%
Protective Custody	<1%	<1%	<1%
Independent Living	<1%	<1%	0%
Sex Offender Residential Treatment	<1%	<1%	<1%
Cadre	<1%	<1%	<1%
Cognitive	<1%	<1%	<1%
Step Down Phase 1	<1%	<1%	0%
Step Down Phase 2	<1%	<1%	<1%
Youthful Transition	<1%	<1%	0%
Grooming Violators	<1%	<1%	<1%
Steps to Achieve Reintegration (STAR)	<1%	<1%	<1%
Not Listed (Not in a DOC Facility)	22%	2%	2%

\*Offenders serving an SR term of incarceration on June 30, 2015; all data is preliminary as of that date SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Older Offenders in the SR Confined Population

- As of June 30, 2015 offenders aged 50 years old or older comprised one-fifth (20%) of the SR Confined Population
  - Almost double the FY2006 proportion (11%)
  - More than quadruple the FY1996 proportion (5%)
- The number of offenders aged 50 years old or older in the SR Confined Population has increased by 3,474 (84%) since FY2006 (from 4,133 to 7,607)
- Offenders aged 50 years old or older made up more than 12% of the FY2014 SR New Court Commitments (NCC)\*
- The number of offenders aged 50 years old or older in the SR NCC has increased by 679 (76%) since FY2006 (from 889 to 1,568)



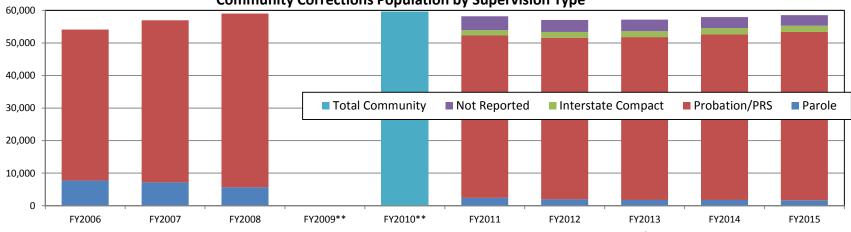
### **Offenders Age 50+ in the SR Populations**

\*SR NCC data for FY2014 is preliminary as of June 30, 2015 SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# **Community Corrections Population**

## Total Community Corrections Population\* FY2006 – FY2015

- Total Community Corrections Population has increased by 4,450 (8%) since the end of FY2006
  - Parolees have decreased by 6,034 (-78%)
  - Probationers have increased by 5,299 (+11%)
- With implementation of VirginiaCORIS, VADOC has been better able to identify and classify its Community Corrections Population since FY2011
  - Parolees have decreased by 738 (-31%)
  - Offenders on Probation/Post-Release Supervision (PRS) have increased by 1,836 (+4%)
  - Interstate Compact has increased by 315 (+19%)
  - Supervision Type Not Reported has decreased by 1,061 (-25%)



Community Corrections Population by Supervision Type

\*Offenders supervised by a VADOC Probation & Parole District, Detention Center or Diversion Center on June 30<sup>th</sup> of the year indicated \*\*Due to the conversion from VADOC's legacy community corrections offender management system (VACCIS) to its new integrated offender

VADOC Demographics Parole Reform Commission July 20, 2015 \*\*Due to the conversion from VADOC's legacy community corrections offender management system (VACCIS) to its new integrated offender management system (VirginiaCORIS) from 2008 to 2010, community corrections information is not available for FY2009 and only aggregate information is available for FY2010; additionally, Interstate Compact offenders and offenders without a supervision type reported can now be identified SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Total Community Corrections Population\* Offender Demographics by Supervision Type

- Parole (n=1,660)
  - 97% Male
  - 69% Black
  - <1% Hispanic</p>
  - Average Age = 49.5
    - Under 30 = 2%
    - 50 & Older = 47%
- Probation/PRS (n=51,715)
  - 76% Male
  - 56% White
  - 6% Hispanic
  - Average Age = 36.5
    - Under 30 = 33%
    - 50 & Older = 16%

- Interstate Compact (n=1,941)
  - 80% Male
  - 61% White
  - 12% Hispanic
  - Average Age = 37.8
    - Under 30 = 31%
    - 50 & Older = 19%
- Not Reported (n=3,244)
  - 75% Male
  - 56% White
  - 8% Hispanic
  - Average Age = 36.1
    - Under 30 = 34%
    - 50 & Older = 14%

\*Offenders supervised by a VADOC Probation & Parole District, Detention Center or Diversion Center on June 30, 2015; all data is preliminary as of that date SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Total Community Corrections Population\* Offender Demographics

	<b>Parole</b> (n=1,660)	Probation (incl. PRS) (n=51,715)	Interstate Compact (n=1,941)	Supervision Type Not Reported (n=3,244)
Gender				
Male	97%	76%	80%	75%
Female	3%	24%	20%	25%
Race				
Black	69%	43%	36%	43%
White	31%	56%	61%	56%
Other	<1%	<1%	3%	<1%
Ethnicity				
Hispanic	<1%	6%	12%	8%
Non-Hispanic	99%	94%	88%	92%
Current Age (as of 6/30/15)				
Under 30	2%	33%	31%	34%
30 - 39	11%	32%	31%	31%
40 - 49	40%	20%	19%	20%
50 or Older	47%	16%	19%	14%
Average Age	49.5	36.5	37.8	36.1

\*Offenders supervised by a VADOC Probation & Parole District, Detention Center or Diversion Center on June 30, 2015; all data is preliminary as of that date SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# **Total Community Corrections Population\***

**Offense & Supervision History** 

### • Parole (n=1,660)

- 51% have Violent DOC Crime Type\*\*
- 55% had one prior term of SR incarceration
- 51% are at Medium Supervision Level

### Probation/PRS (n=51,715)

- 52% have Property/Public Order DOC Crime Type
- 48% had zero prior terms of SR incarceration
- 62% are at Medium Supervision Level

### Interstate Compact (n=1,941)

- 80% have no offense information
- 94% had zero prior terms of SR incarceration in Virginia
- 51% are at Medium Supervision Level
- Supervision Type Not Reported (n=3,244)
  - 52% have Property/Public Order DOC Crime Type
  - 59% had zero prior terms of SR incarceration
  - 67% are at Medium Supervision Level

\*Offenders supervised by a VADOC Probation & Parole District, Detention Center or Diversion Center on June 30, 2015; all data is preliminary as of that date \*\*Crime Type of an offender's Most Serious Offense (MSO) for his current term of SR incarceration; based on SAF Unit offense hierarchy used for forecast purposes SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# Total Community Corrections Population\* Offense & Supervision History

	<b>Parole</b> (n=1,660)	Probation (incl. PRS) (n=51,715)	Interstate Compact (n=1,941)	Supervision Type Not Reported (n=3,244)
Current DOC Crime Type**				
Violent	51%	18%	6%	13%
Property/Public Order	34%	52%	9%	52%
Drugs	15%	29%	5%	28%
Not Yet Reported	<1%	1%	80%	7%
Prior SR Incarcerations				
Zero Prior SR Incarcerations	<1%	48%	94%	59%
One Prior SR Incarceration	55%	31%	5%	25%
Two Prior SR Incarcerations	22%	12%	<1%	9%
Three or More Prior SR Incarcerations	22%	9%	<1%	8%
Supervision Level				
High	3%	3%	<1%	2%
Elevated	16%	9%	8%	5%
Medium	51%	62%	51%	67%
Low	28%	23%	41%	15%
Level A (Absconders)	2%	2%	0%	5%
Level F (Fugitives)	<1%	<1%	0%	<1%
Detention Center	<1%	<1%	0%	3%
Diversion Center	0%	<1%	<1%	2%
Not Reported	<1%	<1%	<1%	<1%

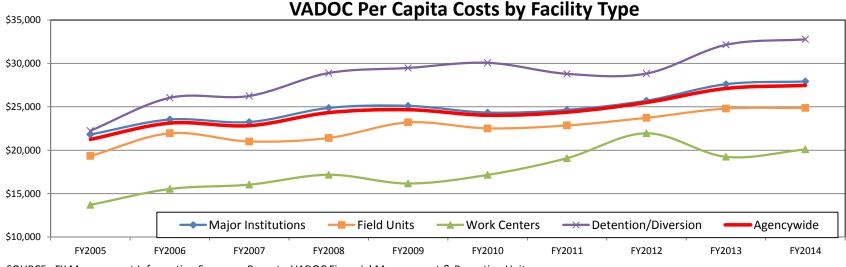
\*Offenders supervised by a VADOC Probation & Parole District, Detention Center or Diversion Center on June 30, 2015; all data is preliminary as of that date \*\*Crime Type of an offender's Most Serious Offense (MSO) for his current period of supervision; based on SAF Unit offense hierarchy used for forecast purposes

SOURCE: VADOC Statistical Analysis & Forecast Unit, July 13, 2015

# **Agency Operations**

# Budget & Operating Costs FY2005 – FY2014

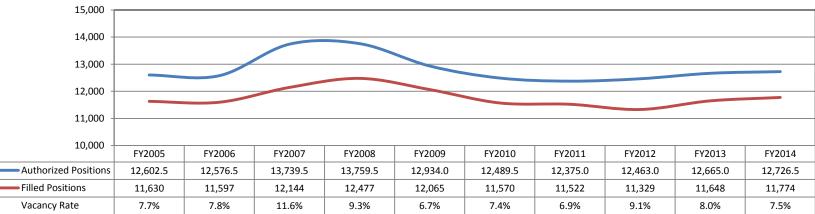
- FY2014 Operating Budget = \$1.1 billion
  - 10.4% more than FY2010 (\$986 million)
  - 21.7% more than FY2005 (\$861 million)
- FY2014 Agencywide Per Capita Cost = \$27,462
  - 14.2% more than FY2010 (\$24,042)
  - 29.2% more than FY2005 (\$21,248)



SOURCE: FY Management Information Summary Reports, VADOC Financial Management & Reporting Unit, http://vadoc.virginia.gov/about/facts/managementInformationSummaries/2014-mis-summary.pdf, accessed July 9, 2015

# Authorized & Filled Positions FY2005 – FY2014

- DOC has maintained an average vacancy rate of 8.2%
- Offender Populations Compared to Positions (since FY2006)
  - Total SR EOM has increased 5%
    - SR in DOC Facilities has decreased 3%
    - SR in Jails has increased 47%
  - Community Corrections Population has increased 8%
  - Authorized Positions have increased 1%
  - Filled Positions have increased 2%

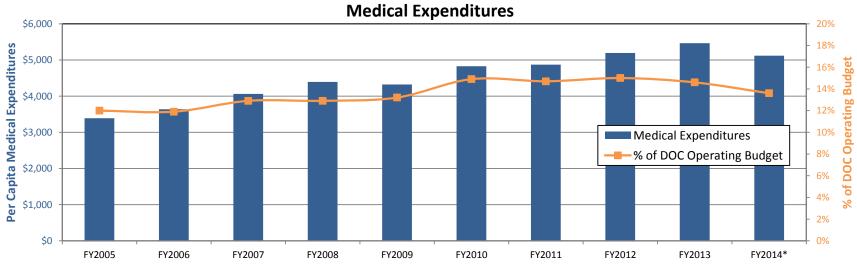


### **Authorized & Filled Positions**

SOURCE: FY Management Information Summary Reports, VADOC Financial Management & Reporting Unit, http://yadoc.virginia.gov/about/facts/managementInformationSummaries/2014-mis-summary.pdf, accessed July 10, 2015

# Medical Expenditures FY2005 – FY2014

- FY2014 Per Capita Medical Expenditures = \$5,120
  - 18.5% more than FY2010 (\$4,320)
  - 51.1% more than FY2005 (\$3,389)
- 13.6% of DOC's total FY2014 operating budget
  - 14.9% in FY2010
  - 12.0% in FY2005



\*The decrease in Medical Expenditures in FY2014 "...is largely attributed to the contract with Corizon who provided health care at 17 facilities for around 15,000 offenders. The contract represented a lower than market cost by approximately \$15M. Effective May 2013, Corizon announced the termination of its contract with the department..." VADOC Financial Management & Reporting Unit, FY2014 Management Information Summary Report, page 18 NOTE: All figures exclude Lawrenceville CC which is operated by a private contractor SOURCE: FY Management Information Summary Reports, VADOC Financial Management & Reporting Unit,

VADOC Demographics Parole Reform Commission July 20, 2015

http://vadoc.virginia.gov/about/facts/managementInformationSummaries/2014-mis-summary.pdf, accessed July 9, 2015

# FY2015 Off-Site Medical Expenditures by Age Group\*

Age Group	Total Combined Expense**	Percent of Total Expense	Percent of Total Offenders
Under 30	\$6,416,173	11%	17%
30-34	\$4,500,766	7%	13%
35-39	\$5,132,864	8%	13%
40-44	\$4,651,983	8%	12%
45-49	\$7,860,150	13%	14%
Total Under 50	\$28,561,936	47%	69%
50-54	\$9,712,179	16%	13%
55-59	\$9,392,181	15%	9%
Total 50-59	\$19,104,360	31%	22%
60-64	\$6,994,944	11%	5%
65+	\$6,480,402	11%	4%
Total 60 and Older	\$13,475,346	22%	9%
Total	\$61,141,642		

- Off-site medical expenses are greatly impacted by an aging population and are reflective of the increased costs associated with an older group
- Offenders Under the Age of 50
  - 69% of the offender population accounts for 47% of the off-site medical expenses
  - Off-site medical cost per capita\*\*\*= \$1,071
- Offenders Age 50 to 59
  - 22% of the offender population accounts for 31% of the off-site medical expenses
  - Off-site medical cost per capita = \$2,286
- Offenders Age 60 and Older
  - 9% of the offender population accounts for 22% of the off-site medical expenses
  - Off-site medical cost per capita = \$3,569

\*Data is for May 2014 – April 2015

\*\*These costs are for off-site expenses only, including the costs of drugs and dental care

\*\*\*Per capita rates based on the number of offenders who were in a VADOC facility at some point in time during CY2014

SOURCE: Anthem Insurance via VADOC Budget Office, July 15, 2015

# Changes in Operational Capacity FY2006 – FY2015

## • Major Institutions

- Opened 3 facilities
  Green Rock, Pocahontas, River North
- Closed 7 facilities
  Botetourt, Brunswick, James River, Mecklenburg, Powhatan, Pulaski, Southampton
- Cancelled opening of new female facility in Culpeper in FY2015
- Facility Renovations/Modifications/Expansions/Contractions
  - Closed 1,069 beds at 5 facilities (removal of top bunks at MSDs)
  - Opened 1,461 beds at 5 facilities (Augusta, Buckingham, Marion, Nottoway, St. Brides)
- Net loss of 697 beds
- Field Units & Work Centers
  - Closed 1 Work Center and 2 Field Units Cold Springs, Dinwiddie, Tazewell
  - Net loss of 418 beds
- Total loss of 1,115 beds

SOURCE: VADOC Offender Management Services Unit Manager, July 13, 2015

# Three Year Re-Incarceration Rates FY2008 SR Releases (N=12,960)

- At 22.8%, Virginia has the second lowest 3 Year SR Reincarceration Rate in the country
- Based on a Special Study of FY2007 & FY2008 SR Releases
  - Males have significantly higher re-incarceration rates (24.2%) than females (17.2%)
  - Younger offenders have higher recidivism rates than relatively older offenders
  - Offenders with a history of drug abuse have higher recidivism rates than those without
  - SR Releases with a most serious offense related to property/public order tended to recidivate at a higher rate than violent offenders or drug offenders

SOURCE: VADOC Statistical Analysis & Forecast Unit, May 2015